# **Memorandum to the City of Markham Committee of Adjustment** February 14, 2018

File:A/84/16Address:7543 Kennedy Road, MarkhamApplicant:Kirupakaran Ehamparam, 2101125 Ontario Ltd.Agent:Charles SutherlandHearing Date:February 21, 2018

The following comments are provided on behalf of the Central Team. The applicant is requesting relief from the following requirement of By-law 90-81, as amended, to permit:

#### a) Amending By-law 2007-69, Section 3 b) i)

a maximum of two medical offices, whereas the by-law only permits one medical clinic;

#### b) Amending By-law 2007-69, Section 2 e)

a maximum gross floor area (GFA) of 461.1 m<sup>2</sup>, whereas the by-law permits a maximum gross floor area of 430 m<sup>2</sup>;

#### c) <u>Amending By-law 2007-69, Section 7.50, 3a) iv</u>)

a minimum landscape strip along the south lot line of 1.029 metres, whereas the by-law requires aminimum landscape strip along the south lot line of 1.4 metres; and,

#### d) Parking By-law 28-97, Section 3.0 Table B

a minimum of 12 parking spaces, whereas the By-law requires a minimum of 13 parking spaces.

#### BACKGROUND

#### **Property Description**

7543 Kennedy Road (the "subject property") is located on the east side of Kennedy Road, south of Highglen Avenue. The 0.3 acre (0.12 hectare) subject property contains a vacant one-storey building. No significant vegetation or natural features exist on the site.

Surrounding land uses include single detached dwellings to the north fronting onto Highglen Avenue and to the east fronting onto Doulton Court. Abutting to the south is a commercial/office building followed by three properties which are also used for commercial purposes. To the west, across Kennedy Road, is the Milliken Mills High School and Community Centre (see Appendix A – Aerial Photo).

#### History

In 2007 a site-specific official plan and zoning by-law amendment was approved for the subject property to facilitate the development of a two-storey medical clinic. Since this time the applicant has explored comprehensive development opportunities with the neighbours to the south and has been working with Regional and City staff to resolve technical site plan matters relating to vehicular turning movements, parking supply, pedestrian accessibility, servicing, etc.

### Proposal

The applicant has applied for variances to facilitate the development of a two-storey 461.1 m<sup>2</sup> (4,963 ft<sup>2</sup>) medical clinic facility and pharmacy (see Appendix B – Supporting Plans). A total of 12 surface parking spaces (including 1 accessible space) are provided on-site, located at the rear of the proposed building. Vehicular access is proposed from Kennedy Road and is to be restricted to right-in, right out movements.

## Applicant's Stated Reason(s) for Not Complying with Zoning

According to the information provided by the applicant:

- a) "Two medical offices are required to facilitate the clinics operations;
- b) The gross floor area of 461.1 m<sup>2</sup> is required to provide building efficiencies;
- c) Due to the required circulation provided for the driveways, the car space required 0.6 m of additional space which impacted the 1.4 m landscape strip requirement; and,
- d) Due to the size of the parking area and the required turning movements, only 12 parking spaces could be provided, instead of the required 13 spaces."

#### Official Plan and Zoning

<u>2014 Official Plan, as partially approved on Oct 30, 2015, May 26, 2016, Mar 10, 2017,</u> Apr 21, 2017 and Nov 24, 2017 (2014 Official Plan)

The subject property is designated "Residential Low Rise" in the 2014 Official Plan. These areas are established residential neighbourhoods with lower-scale buildings such as detached and semi-detached dwellings. Notwithstanding, the 2014 Official Plan recognizes that legally existing development and land uses shall be deemed to conform as they exist at the time the 2014 Official Plan is approved.

#### Zoning By-law 90-81, as amended

The subject property is zoned "Third Density – Single Detached Residential (R3)" under By-law 90-81, as amended. Site-specific zoning by-law amendment 2007-69 was passed in 2007 to permit a 2-storey medical clinic and a pharmacy. The by-law also established a number of site-specific development standards based on the proposal at the time, including minimum landscape strip requirements, maximum GFA, maximum number of medical clinics, etc.

#### PUBLIC INPUT SUMMARY

No written submissions were received as of *February 13, 2018.* It is noted that additional comments may be received after the writing of the report, and the Secretary-Treasurer will provide comment on this at the meeting.

#### COMMENTS

The Planning Act states that four tests must be met in order for a variance to be granted by the Committee of Adjustment:

- a) The variance must be minor in nature;
- b) The variance must be desirable, in the opinion of the Committee of Adjustment, for the appropriate development or use of land, building or structure;
- c) The general intent and purpose of the Zoning By-law must be maintained; and
- d) The general intent and purpose of the Official Plan must be maintained.

#### Variance requests to permit a second medical office and increase gross floor area

Notwithstanding the variance request to permit a second medical office and increase the maximum gross floor area permitted, the proposal meets the maximum permitted net floor area requirements of the site-specific zoning by-law, meaning the occupied portion of the building has not increased. Staff note the buildings' footprint is consistent with the plans reviewed as part of the 2007 site specific official plan and zoning by-law amendment applications.

#### Variance request to reduce the south landscape strip requirement

Through the site plan review process vehicular turning templates were applied to the proposal which identified the need for additional space to help facilitate vehicular ingress and egress. Opportunities were explored to widen the parking area to the north and south. Staff have suggested widening the parking area to the south in order to avoid compromising the screen plantings required within the larger north landscape strip which presently abuts single detached dwellings.

#### Variance request to permit a reduction to the parking supply requirement

In support of the variance request to permit a minimum of 12 parking spaces, the applicant has provided City staff with a parking justification study. The study concludes:

"Based on proxy site parking demand surveys conducted at two similar developments within Markham, a peak parking demand rate of 4.06 spaces per 100 m<sup>2</sup> of NFA (was observed), which results in a parking requirement of 12 spaces for the proposed development. As such, the proposed parking provisions will be sufficient to meet future demand for the proposed development."

Transportation staff is satisfied with the methodology and conclusions drawn in the Parking Justification Study.

#### Site plan approval required

The proposed development is subject to site plan approval. A site plan application has been received by the City and is under review. Amongst others, matters relating to regional approval, building elevations, site design and layout, vegetation preservation and plantings would be secured through the site plan approval process and the associated site plan agreement to be registered on title.

#### CONCLUSION

Planning Staff have reviewed the application with respect to Section 45(1) of The Planning Act, R.S.O. 1990, c. P.13, as amended, and are of the opinion that the proposal meets the four tests of the Planning Act for the approval of minor variances. Staff therefore have no objection to this application, subject to conditions outlined in Appendix C attached to this report. Staff recommend the Committee consider public input in reaching a decision.

The onus is ultimately on the applicant to demonstrate why they should be granted relief from the requirements of the zoning by-law, and how they satisfy the tests of the Planning Act required for the granting of minor variances.

PREPARED BY:  $\Phi$ Daniel Brutto, Planner I, Central District

**REVIEWED BY:** 

Richard Kendall, Manager of Development, Central District

Appendix A - Aerial Photo Appendix B - Supporting Plans Appendix C - Conditions of Approval



# PROPOSED COMMERCIAL BUILDING Kennedy Medical Building

7543 KENNEDY ROAD, MARKHAM, ONTARIO

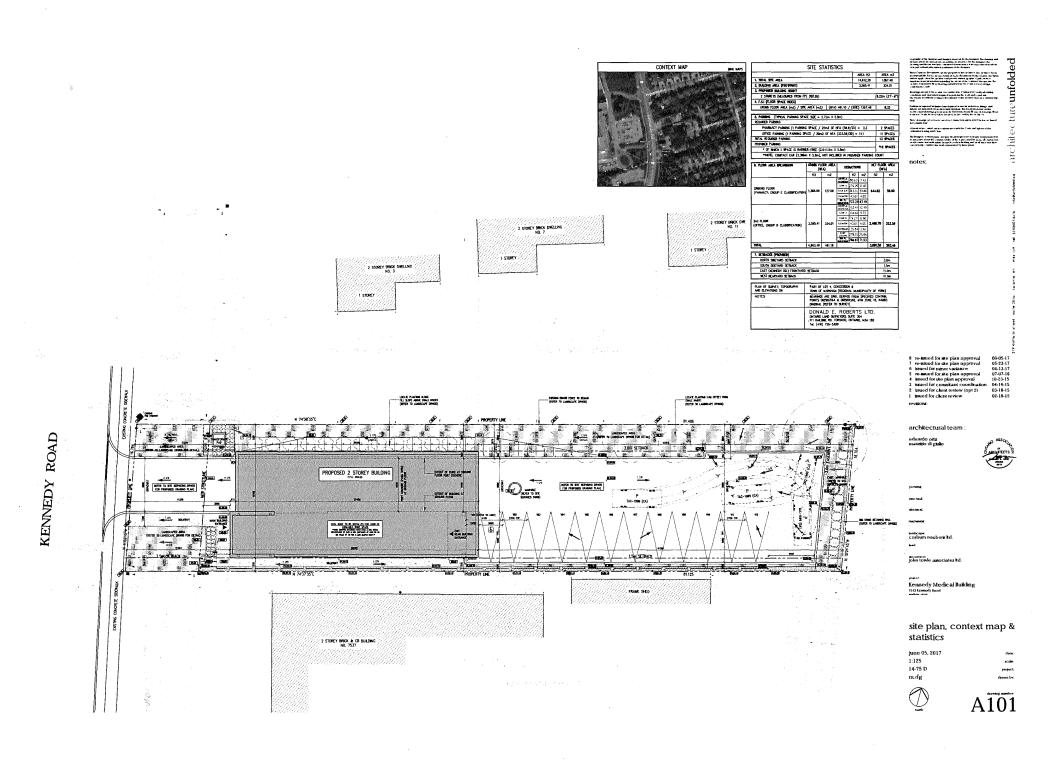


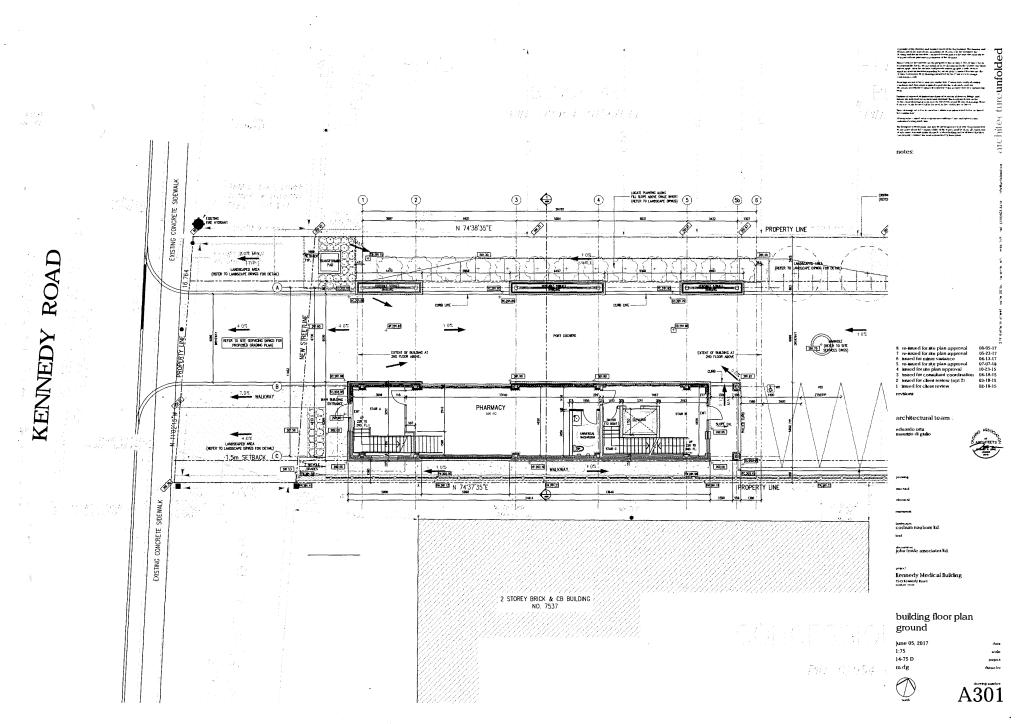
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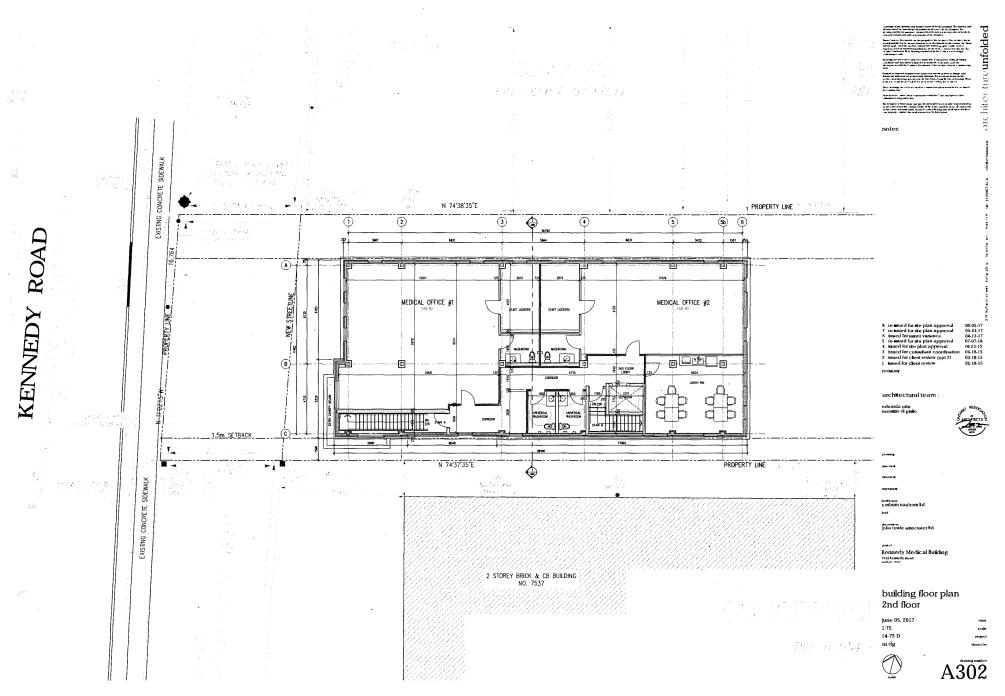
APPENDIX B

architectureunfolded 219 dufferin street, suite 2016, toronto, on, mok 1y9 tel: (416)601.5416 info@unfolded.ca

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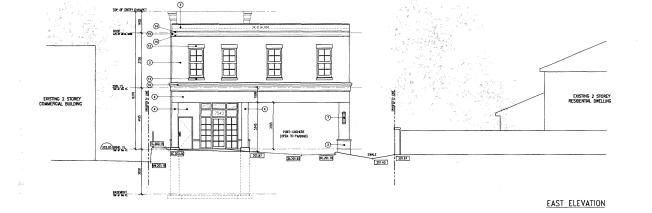


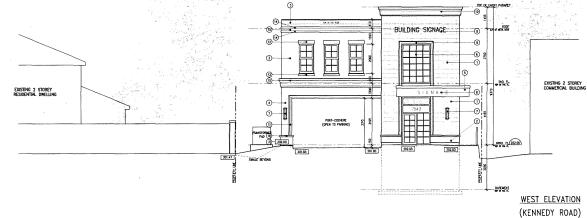




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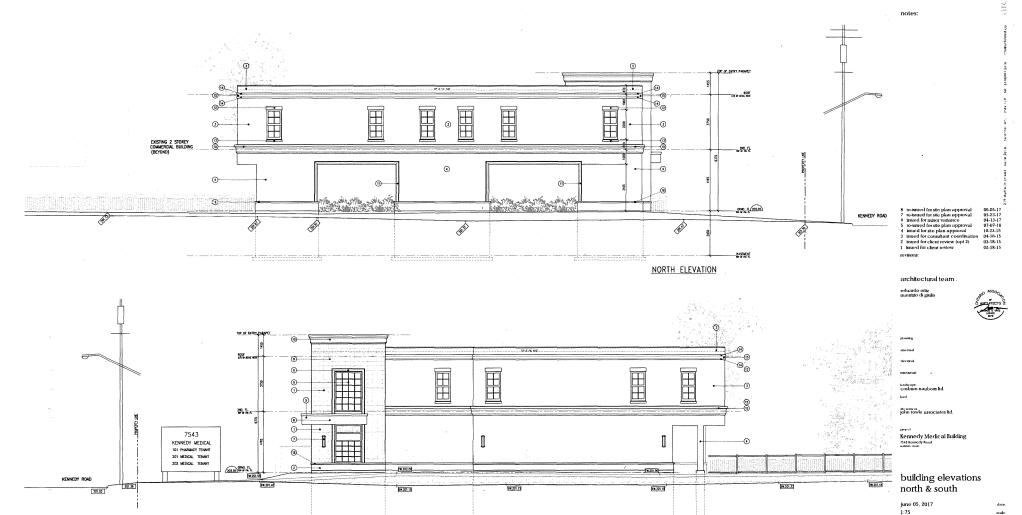
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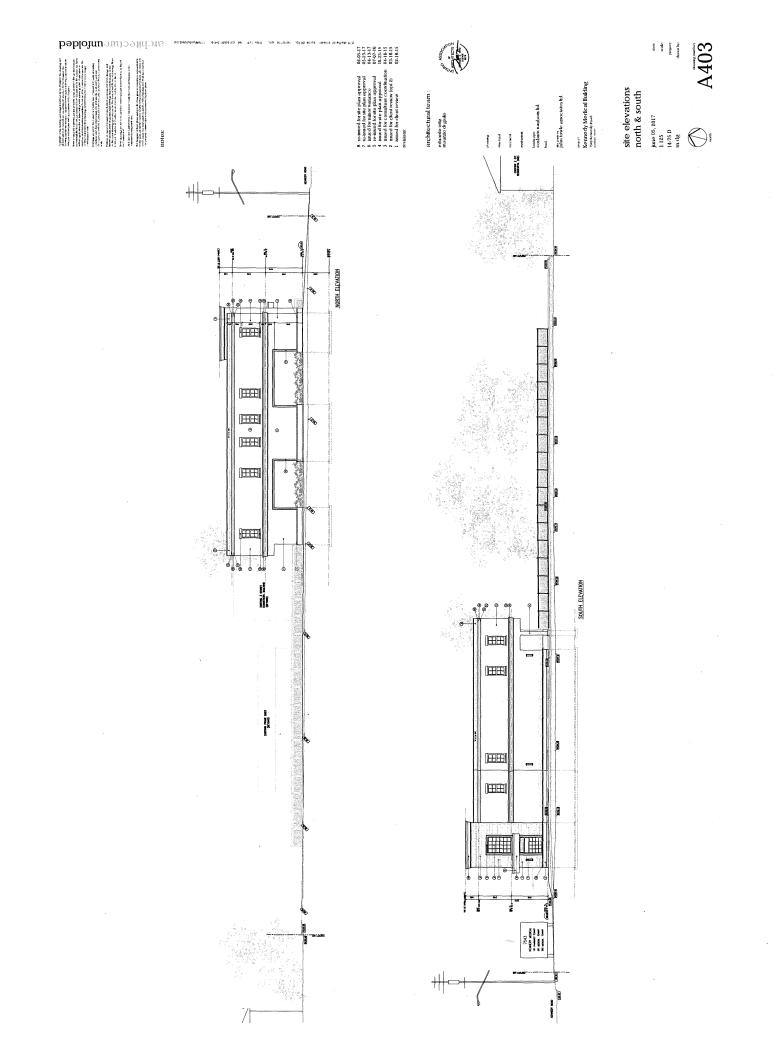
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#### CONDITIONS TO BE ATTACHED TO ANY APPROVAL OF FILE A/84/16

- 1. The variances apply only to the proposed development as long as it remains;
- 2. That the variances apply only to the subject development, in substantial conformity with the plan(s) attached as "Appendix B" to this Staff Report dated February 14, 2018, to the satisfaction of the Director of Planning and Urban Design or designate;
- 3. That the owner submit to the Secretary-Treasurer a copy of the Site Plan Endorsement memo for the proposed development.

CONDITIONS PREPARED BY:

Daniel Brutto, Planner, Central District